



Online Gambling and Money Laundering Risks: the Evidence



© Dr. Michael Levi
Professor of Criminology
Cardiff University, CF10 3WT, UK
Levi@Cardiff.ac.uk 44-29-20874376
'Responsible Gaming Day' Seminar,
European Parliament, Brussels 2010

A Summary of Relevant Crime Risks



KEY RISKS

1. Fraud

1. Against the Customer
2. Against the Card Issuer
3. Against the on-line Gambling Firm/State Monopoly



2. Money-laundering

1. Of the proceeds of on-line gambling frauds
2. Of the proceeds of other crimes which generate
 1. Cash
 2. Non-cash



3. The financing of terrorism and WMD proliferation

E-Gambling Crime Risks (cont.)



- **Principal focus of my study was risk in the *regulated sector*, not risks where no regulation exists**
- **How do crime risks in e-gambling differ from those in land-based/face-to-face gambling?**
- **What difference does it make to crime risks whether e-gambling is *regulated* or whether it is prohibited and therefore *unregulated* other than by *criminal law enforcement*?**

FATF Pronouncements



- “This report notes a significant gap with understanding regional money laundering risks and vulnerabilities from online casinos and online gaming. There is a need for further study in this area and for sharing case studies and regulatory models.”
- Sports betting corruption, fraud and laundering issues

Main areas of money-laundering risk



- **Beneficial or Direct Ownership of gaming firms by criminals**
- **If online gaming firms can credit winnings or unused funds back to an account other than the one on which the original bet was made**
- **The use of 'front people' through whom to run gaming transactions**
- **Peer to peer games like e-poker**
- **Payment in (and out) via other financial intermediaries like pre-paid cards**

So how do criminals try to e-launder?



- They can spend money gambling, lose a little, and then receive a payment from the gaming firm
- They can lose funds in peer to peer transactions, thereby transferring funds to others, including nominees acting as 'straw men', in the same jurisdiction or abroad
- Criminals register stolen or cloned credit card for gaming – attempt to transfer/withdraw funds to themselves/other criminals via 'chip-dumping'
- They deposit large amounts of funds and attempt to withdraw funds to another account

But why would criminals use e-gaming to launder?



- **Why use e-gaming?**
- **But why use e-gaming rather than other mechanisms?**
- **Disadvantages for criminals**
 - E-gaming in regulated firms make people deal with relatively small amounts per account/ transactions; and
 - Regulated firms' AML models may trigger suspicion *and then* reports to FIUs (483 total gaming SARs in UK; 3 from remote gambling firms in Malta)

Conclusions



- **So is there a laundering threat from e-gaming?**
 - There is *some* threat from **everything** criminals do and from **every** service that is provided that might be 'abused'
- **How big is the extra threat from e-gaming?**
 - There are risks from payment card fraud to e-gaming
 - *Very little* cash e-gaming, so threat to EU looks quite modest
 - Wrong to think that winnings from gaming conceal predicate crimes perfectly
 - Trade-based laundering is more effective than e-gaming for large peer to peer losses— monitoring such losses is a challenge
 - Financial institutions and e-gaming firms are aware that the US and some EU authorities are looking for reasons to prosecute them if their laundering supervision fails